May 28, 2021

Honorable Jeff Duncan
2229 Rayburn House Office Building
Washington, DC 20515

RE: H.R. 95 bill - 117th Congress: Hearing Protection Act of 2021

Dear Congressman Duncan,

The National Hearing Conservation Association (NHCA) is aware of the introduction of H.R. 95 bill referred to as the “Hearing Protection Act” in the 117th Congress (2021-2022). The primary purpose of this bill is to ease restrictions on access to firearm noise suppressors making these devices more readily available.

Noise-induced hearing loss (NIHL) is a significant health problem among U.S. adults and children. Further, NIHL and tinnitus (ringing in the ears) resulting from firearm noise exposure are considerable public health concerns negatively impact the quality of life for individuals and their families in many ways: financial, social, and occupational.

Firearm noise suppressors can effectively and consistently reduce noise levels at the shooter's ear by approximately 7-32 decibels (dB) depending on several factors including firearm type, barrel length of the firearm, type of ammunition, and measurement location\(^1\). For a given measurement condition, a suppressor will reduce the noise approximately the same amount each time the gun is fired. Although firearm suppressors do not completely eliminate the risk of NIHL from firearm noise, the risk can be significantly reduced.

Persons wearing conventional hearing protection are not without risk of NIHL when using firearms. The noise reduction of various hearing protection devices varies considerably across users and may provide significantly less protection from noise than the labeled noise reduction rating (NRR) suggests. The National Institute of Occupational Safety and Health (NIOSH) has recommended the NRR of conventional hearing protection be derated by 25% for earmuffs, 50% for formable earplugs, and 70% for all other earplugs to correspond to existing real-world data\(^2\). NIOSH research has demonstrated that as many as 50% of persons using earplugs fail to achieve 25 dB of noise reduction for their earplugs\(^3\). However, using conventional hearing protection in conjunction with a suppressor can significantly reduce the risk of NIHL more than using either device alone.

The mission of the NHCA is to prevent hearing loss due to noise and other environmental factors in all sectors of society. Therefore, NHCA supports the use of firearm noise suppressors
as a form of an engineering noise control to reduce hazardous noise exposures and the risk for permanent NIHL. To that end, NHCA supports passage of the Hearing Protection Act bill.

Respectfully,

Theresa Y Schulz  
NHCA President, 2020-2022

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